



FORT VERMILION OFFICE 4511–46 Avenue Box 640 Fort Vermilion, AB TOH 1N0 Phone: (780) 927-3718 Fax: (780) 927-4266 office@mackenziecounty.com 8:15 am to 4:30 pm

La Crete Office 9205 - 100 Street Box 1690 La Crete, AB T0H 2H0 Phone: (780) 928-3983 Fax: (780) 928-3636 8:15 am to 4:30 pm

HIGH LEVEL OFFICE 10709-93 Street High Level, AB T0H 1Z0 Phone: (780) 926-5600 Fax: (780) 926-4080 8:15 am to 12:00 pm 1:00 pm to 4:30 pm

ZAMA OFFICE 1025 Aspen Drive Box 11 Zama, AB T0H 4E0 Phone: (780) 683-2378 Fax: (780) 683-2450 8:15 am to 4:30 pm

## **TABLE OF CONTENTS**

#### **CORPORATE**

- 3 Message from the Reeve
- 4 County Council & Committees

## **AUDITED FINANCIAL STATEMENTS**

- 5 Auditor's Report
- 6 2009 Financial Statements
  - 6 Statement of Financial Position
  - 7 Statement of Operations
  - 8 Statement of Change in Net Financial Assets (Debt)
  - 9 Statement of Cash Flows
  - 10 Schedule of Tangible Capital Assets
  - 11 Schedule of Changes in Accumulated Surplus
  - 12 Schedule of Property and Other Taxes
  - 13 Schedule of Government Transfers
  - 14 Schedule of Consolidated Expenses by Object
  - 15 Notes to Financial Statements

## **2010 BUDGET HIGHLIGHTS**

- 26 2010 Budget Highlights
  - 28 2010 Projects
  - 29 Long-Term Debt / Reserves
  - 30 Budget Comparison

#### **Р**нотоѕ

31 Photos



## MESSAGE FROM THE REEVE

It is again my privilege and pleasure to present the annual audited financial report to the County ratepayers. The audit was completed by Wilde & Company whom are an independent, professional audit firm.

The audit strongly indicates the County's finances and business affairs are well in order and we are in a sound financial position. Our overall administration and especially the finance department spends a great deal of effort on securing grants and ensuring we stay financially viable especially as other governments struggle to balance their budgets.

In 2009 our major capital projects were buildings and road construction/paving. The County business is getting more complex and we make every effort to keep all our infrastructure in good condition as well as establishing a long range plan that will be sustainable for future generations. We are especially pleased that Highway 88 paving is moving forward in a big way. We anticipate new paving from Bear River to the Wadlin Lake intersection and perhaps all the way to South Tall Cree. There will also be a re-cap of the existing pavement from Fort Vermilion to Bear River and a new section of pavement from Red Earth north. Council extends a sincere thank you to our MLA, The Honorable Frank Oberle, for his hard work in getting this project funded. Our Council also spent a great deal of effort lobbying the Province to advance this project. Good news, pavement on Highway 88 is happening now!

In 2009 Council spent a great amount of time and effort working with the forest industry to keep Tolko operating and to assist local contractors in getting forestry work. Council is also working with the Province and Footner to get the High Level OSB Mill back into production. Council is strongly supporting the power plant project which will provide much needed local jobs.

The oil and gas project that Council is pushing very hard is the Zama CO<sub>2</sub> EOR development which would be a huge boost for our tax base and regional employment. Council is committed to continue working to bring these projects to fruition which will certainly help hold the line on property taxes and perhaps even lower the mill rate.

#### 2010 Overview

Council adopted the 2010 budget with no increase in the mill rate even though we have lost over 4 million in non-residential revenue over the past few years. The global economy had a devastating effect on both the forestry and petroleum industries which in turn has significant impact on our revenue and regional employment. We are cautiously optimistic that better news is in the wind and by next year the economy will be back in a much more positive state.

Council is striving very diligently to keep development moving and keep local people working. This year we anticipate finishing the municipal building projects, paving the airports and starting Phase I of the rural water development project. We are in a joint planning stage of a new library in La Crete, working with the La Crete Library Society and the Regional Library Board. Council is also lobbying the province to get more farmland for local farmers, however, some challenges regarding environmental regulations are yet to be overcome.

In summary, the County is very much aware of the economic hardship that many of our ratepayers are facing and we are making every effort to enhance our local economy, develop more jobs and secure more farm land.

Many of the County ratepayers participated in the County's sustainability workshops and we are now reviewing our final draft while considering the ratepayers input. We anticipate that the final sustainability plan will be available by the end of June and will define a "road map" to help build a sustainable future in our County.

Council and staff are dedicated to working with our ratepayers to benefit the whole County and our people.

Thank you for your contribution and support of our communities.

Respectfully yours,

Greg Newman Reeve

## **COUNTY COUNCIL & COMMITTEES**



## **County Council**

Back Row:
Peter F. Braun (Ward 3)
Greg Newman (Ward 6)
Ray Toews (Ward 7)
Ed Froese (Ward 5)
Walter Sarapuk (Ward 8)
Stuart Watson (Ward 9)

Front Row:
Dicky Driedger (Ward I)
John W. Driedger (Ward 4)
Lisa Wardley (Ward 10)
Bill Neufeld (Ward 2)

#### **COUNCIL COMMITTEES**

- ♦ Agricultural Land Use Planning Committee
- ♦ Agriculture Service Board
- ♦ Airport Development Committee
- ♦ Assessment Review Board
- Community Sustainability Committee (NEW)
- County Building Task Forces (La Crete, Fort Vermilion, High Level/Zama)
- ♦ Education Committee
- ♦ Equipment Committee
- ♦ Finance Committee
- ♦ First Nation Consultation Committee
- Government Liaison Committee
- ♦ Highway 88 Task Force
- ♦ Inter-Municipal Planning Commission (NEW)
- ♦ Mackenzie Housing Management Board
- ♦ Mackenzie Library Board
- Mackenzie Pipeline Ad Hoc Committee
- Municipal Planning Commission
- Municipal Services Agreement Committee
- Parks & Recreation Committee
- ♦ Remuneration Review Committee (NEW)
- ♦ Rural Water Services Board
- ♦ Subdivision & Development Appeal Board
- ♦ Tompkins Crossing Committee
- ♦ Tompkins Fire Hall Building Committee
- Upper Hay Recreational Hunting & Fishing Advisory Committee

- Veterinary Advisory Committee
- Weed Control Appeal Board
- ◆ Zama Economic Development Committee (NEW)

#### **COUNCIL REPRESENTATIVES**

- Caribou Mountains Wildland Advisory Committee
- ♦ Community Futures
- ◆ Family Community Support Services (La Crete, Fort Vermilion, Zama)
- ♦ Hay Zama Bison Advisory Committee
- ♦ Hay Zama Committee
- High Level Forests Public Advisory Committee
- ♦ High Level & District Recreational Advisory Committee
- Mackenzie Regional Waste Management
- Mighty Peace Tourist Association
- ♦ Northern Lights Forest Education Society
- ♦ Mackenzie Applied Research Association
- ♦ Northwest Corridor Development Corporation
- ♦ Partners in Prevention Committee
- ♦ Railway Task Force
- ♦ Recreation Boards (La Crete, Fort Vermilion, Zama)
- ♦ Regional Economic Development Initiative (REDI)
- ♦ REDI Recreational Study Sub-Committee
- ♦ REDI Tourism Sub-Committee
- ◆ Safe Communities Innovation Fund Committee (NEW)
- Veterinary Services Incorporated

For a current list of committee members please check out our website at www.mackenziecounty.com.



P.O. BOX 70 4902 – 50 STREET VEGREVILLE, AB T9C 1R1

TELEPHONE (780) 632-3673 TOLL FREE 1-800-808-0998 FAX (780) 632-6133 E-MAIL office@wildeandco.com

#### **AUDITORS' REPORT**

To the Reeve and Council of Mackenzie County

We have audited the consolidated statement of financial position as at December 31, 2009, the consolidated statement of change in net financial assets (debt), the consolidated statement of operations and the consolidated statement of cash flows for the year then ended. These consolidated financial statements are the responsibility of the municipality's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the consolidated financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the consolidated financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall consolidated financial statement presentation.

In our opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the municipality as at December 31, 2009 and the change in its net financial assets (debt), the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Vegreville, AB March 12, 2010

Page 2

MACKENZIE COUNTY Consolidated Statement of Financial Position As at December 31, 2009

	2009 \$	2008 \$ (Restated)
		(Hestated)
Financial Assets		
Cash and temporary investments (Note 2)	12,965,157	15,185,087
Receivables	12,000,107	10,100,007
Taxes receivable (Note 3)	493,251	463,996
Due from governments	1,551,732	5,940,157
Trade and other receivables	533,711	272,791
Land held for resale	64,631	77,919
Investments (Note 4)	5,539,758	30.1.1TC.1071
	21,148,240	21,939,950
Liabilities		
Accounts payable and accrued liabilities (Note 5)	3,695,682	8,535,910
Deposit liabilities	64,438	58,960
Deferred revenue - (Note 6)	902,180	3,214,480
Long term debt (Note 7)	11,713,171	8,590,715
	16,375,471	20,400,065
Not Financial Access (Date)	4 === ===	
Net Financial Assets (Debt)	4,772,769	1,539,885
Non-Financial Assets		
Tangible capital assets (Schedule 1)	146,107,470	134,788,459
Inventory for consumption (Note 10)	1,823,042	2,667,771
Prepaid expenses	259,598	216,267
	148,190,110	137,672,497
Accumulated Surplus (Note 12)	150,050,670	100 010 000
Accumulated Surplus (Note 12)	152,962,879	139,212,382

Contingencies (Note 15)

Page 3

MACKENZIE COUNTY Consolidated Statement of Operations For the Year Ended December 31, 2009

	Budget \$ (Unaudited)	2009 \$	2008 \$ (Restated)
			(
Revenue			
Net municipal taxes (Schedule 3)	25,109,427	25,111,480	24,278,249
User fees and sales of goods	2,092,513	1,939,122	2,052,777
Government transfers for operating (Schedule 4)	1,306,259	1,448,984	1,941,217
Investment income	651,067	240,668	836,363
Penalties and costs on taxes	100,000	111,547	137,938
Rentals	27,650	29,434	30,849
Licenses, permits and fines	68,550	266,293	79,959
Other	478,493	340,858	369,513
Total revenue	29,833,959	29,488,386	29,726,865
Expenses			
Legislative	529,887	559,407	514,653
Administration	4,341,121	3,686,983	3,757,705
Protective Services	1,640,266	1,438,041	2,901,641
Transportation	8,554,636	11,128,746	10,235,877
Environmental use and protection	3,009,398	3,568,954	3,367,711
Family and community support	613,340	583,771	585,853
Planning, development and agriculture	2,112,405	2,153,706	1,780,761
Recreation and culture	1,521,182	1,462,816	1,235,888
Loss on disposal of capital assets	.,,,,,,,,,	343,331	161,294
Total expenses	22,322,235	24,925,755	24,541,383
Excess of revenue over expenses			
before other	7,511,724	4,562,631	5,185,482
Other	7,011,724	4,502,051	3,103,402
Government transfers for capital (Schedule 4)	11,633,560	9,072,364	17,620,461
Other capital contributions	40,000	115,502	62,204
Other capital contributions	40,000	113,302	02,204
Excess of revenue over expenses	19,185,284	13,750,497	22,868,147
Accumulated surplus - beginning of the year	139,212,382	139,212,382	116,344,235
Accumulated surplus - end of the year	158,397,666	152,962,879	139,212,382

## MACKENZIE COUNTY Consolidated Statement of Change in Net Financial Assets (Debt) For the Year Ended December 31, 2009

Page 4

	Budget \$ (Unaudited)	2009 \$	2008 \$ (Restated)
Excess of revenue over expenses	19,185,284	13,750,497	22,868,147
Acquisition of tangible capital assets Contributed tangible capital assets Proceeds on disposal of tangible capital assets Amortization of tangible capital assets (Gain) loss on sale of tangible capital assets	(25,722,470) - 979,345	(16,580,142) (19,230) 320,517 4,616,513 343,331	(32,444,355) - 591,372 3,541,947 161,294
	(24,743,125)	(11,319,011)	(28,149,742)
Acquisition of supplies inventories Acquisition of prepaid assets Use of supplies inventories Use of prepaid assets	600,000	(43,331) 844,729	(933,382) (25,074) -
	600,000	801,398	(958,456)
(Increase) Decrease in net debt	(4,957,841)	3,232,884	(6,240,051)
Net Financial Assets (Debt), beginning of year	1,539,885	1,539,885	7,779,936
Net Financial Assets (Debt), end of year	(3,417,956)	4,772,769	1,539,885

Page 5

MACKENZIE COUNTY Consolidated Statement of Cash Flows For the Year Ended December 31, 2009

	2009 \$	2008 \$ (Restated)
Operating		
Excess of revenue over expenses	13,750,497	22,868,147
Net changes in non-cash items included in excess of revenues over expens	ses	
Amortization of tangible capital assets	4,616,513	3,541,947
Loss on disposal of tangible capital assets	343,331	161,294
Tangible capital assets received as contributions	(19,230)	3.00
Net changes in non-cash charges to operation		
Decrease (increase) in taxes and grants in lieu receivable	(29,255)	48,554
Decrease (increase) in government receivables	4,388,425	(1,021,720)
Decrease (increase) in trade and other receivables	(260,920)	22,251
Decrease (increase) in inventory for consumption	844,729	(933,383)
Decrease (increase) in land held for resale	13,288	3,696
Decrease (increase) in prepaid expenses	(43,331)	(25,074)
Increase (decrease) in accounts payable and accrued liabilities	(4,840,227)	3,507,803
Increase (decrease) in deposit liabilities	5,478	6,229
Increase (decrease) in deferred revenues	(2,312,300)	(1,364,910)
Cash provided by operating transactions	16,456,998	26,814,834
Capital		
Acquisition of tangible capital assets	(16,580,142)	(32,444,355)
Proceeds from sale of tangible capital assets	320,517	591,372
Cash applied to capital transactions	(16,259,625)	(31,852,983)
Investing		
Decrease (increase) in investments	(5,539,758)	13,500,000
Cash provided by investing transactions	(5,539,758)	13,500,000
Financing		
Long term debt issued	4,438,504	2,887,848
Long term debt repaid	(1,316,049)	(931,996)
Cash used in financing transactions	3,122,455	1,955,852
Change in cash and cash equivalents during the year	(2,219,930)	10,417,703
Cash and cash equivalents, beginning of year	15,185,087	
		4,767,384
Cash and cash equivalents, end of year	12,965,157	15,185,087
Cash and cash equivalents is made up of:		
Cash and temporary investments (Note 2)	12,965,157	15,185,087

See accompanying notes

MACKENZIE COUNTY Schedule of Tangible Capital Assets For the Year Ended December 31, 2009 Schedule 1 Page 6

	Land	Buildings	Engineered Structures	Machinery and Equipment	Vehicles	2009 \$	2008 \$ (Restated)
Cost							
Balance, beginning of year	3,613,615	7,100,141	267,307,977	5,512,698	3,520,061	287,054,492	255,703,441
Acquisition of tangible capital assets Disposal of tangible capital assets	143,655 -	2,929,836	11,842,345 -	1,490,914 (501,012)	192,622 (586,515)	16,599,372 (1,087,527)	32,444,355 (1,093,304)
Balance, end of year	3,757,270	10,029,977	279,150,322	6,502,600	3,126,168	302,566,337	287,054,492
Accumulated amortization  Balance, beginning of year Annual amortization Accumulated amortization on disposals	:	1,882,864 191,942 -	147,605,305 3,913,293 -	1,329,209 346,373 (93,694)	1,448,655 164,905 (329,984)	152,266,033 4,616,513 (423,678)	149,064,724 3,541,947 (340,638)
Balance, end of year		2,074,806	151,518,598	1,581,888	1,283,576	156,458,868	152,266,033
Net book value of tangible capital assets	3,757,270	7,955,171	127,631,724	4,920,712	1,842,592	146,107,469	134,788,459
2008 Net book value of tangible capital assets (restated)	3,613,615	5,217,277	119,702,672	4,183,489	2,071,406	134,788,459	

MACKENZIE COUNTY Schedule of Changes in Accumulated Surplus For the Year Ended December 31, 2009 Schedule 2 Page 7

	Unrestricted Surplus	Restricted Operating Reserves	Restricted Capital Reserves	Equity in Capital Assets	2009	2008 \$ (Restated)
Balance, beginning of year	3,453,079	3,552,922	6,008,637	126,197,744	139,212,382	116,344,235
Excess of revenues over expenses	13,750,497				13,750,497	22,868,147
Unrestricted funds designated for future use	(8,652,543)	1,784,578	6,867,965		-	-
Restricted funds used for operations	108,339	(108,339)	727722222		-	-
Restricted funds used for TCA	(14 400 000)		(2,195,533)	2,195,533	-	7.00
Current year funds used for TCA	(14,403,839)			14,403,839	-	-
NBV of TCA disposed of Annual amortization expense	663,848			(663,848)		
TCA long term debt issued	4,616,513 4,438,504			(4,616,513)	-	Si <del>e</del> s
TCA long term debt issued	(1,316,048)			(4,438,504) 1,316,048		
Balance, end of year	2,658,350	5,229,161	10,681,069	134,394,299	152,962,879	139,212,382
2008 Accumulated Surplus (restated)						
Balance, end of year - before restatement Adjustment to net book value of TCA Unexpended debenture funds TCA long term debt repaid	785,308	3,552,922	6,008,637	119,044,338 7,153,406		129,391,205 7,153,406
Prior period adjustment - inventory	2,667,771					2,667,771
Balance, end of year - after restatement	3,453,079	3,552,922	6,008,637	126,197,744		139,212,382

Page 8

MACKENZIE COUNTY Schedule of Property and Other Taxes For the Year Ended December 31, 2009 Schedule 3

	Budget	2009	2008
	\$ (Unaudited)	\$	\$
Taxation			
Real property taxes	10,362,895	12,597,685	12,521,608
Linear property	21,755,366	19,537,364	19,260,931
Government grants in place of property taxes	148,279	101,674	90,570
Special assessments and local improvement taxes	180,021	211,891	182,200
	32,446,561	32,448,614	32,055,309
Requisitions			
Alberta School Foundation Fund	6,768,922	6,768,922	7,149,792
Heimstaed Seniors Lodge	568,212	568,212	627,268
	7,337,134	7,337,134	7,777,060
Net Municipal Taxes	25,109,427	25,111,480	24,278,249

Page 9

MACKENZIE COUNTY Schedule of Government Transfers For the Year Ended December 31, 2009 Schedule 4

	Budget \$ (Unaudited)	2009 \$	2008 \$ (Restated)
Transfers for operating			
Federal Government		-	_
Provincial Government	1,306,259	1,448,984	1,941,217
	1,306,259	1,448,984	1,941,217
Transfers for Capital			
Federal Government	1,099,829	335,908	397,871
Provincial Government	10,533,731	8,736,456	17,222,590
	11,633,560	9,072,364	17,620,461
Total Government Transfers	12,939,819	10,521,348	19,561,678

Page 10

MACKENZIE COUNTY Schedule of Consolidated Expenses by Object For the Year Ended December 31, 2009 Schedule 5

	Budget \$ (Unaudited)	2009 \$	2008 \$ (Restated)
Consolidated Expenses by Object			
Salaries, wages and benefits	5,914,367	5,469,173	6,643,899
Contracted and general services	8,001,338	6,704,827	6,055,767
Materials, goods, supplies and utilities	4,793,712	4,518,218	5,107,063
Transfers to local governments	1,700,000	1,298,329	1,303,952
Transfers to local boards and agencies	1,434,241	1,482,496	1,401,338
Bank charges and short term interest	16,800	17,731	9,885
Interest on long term debt	387,077	395,863	302,126
Net loss on sale of tangible capital assets		343,332	161,294
Amortization of tangible capital assets		4,616,513	3,541,947
Other operating expenditures	74,700	79,273	14,112
	22,322,235	24,925,755	24,541,383

#### MACKENZIE COUNTY

Notes to Consolidated Financial Statements Year Ended December 31, 2009

#### 1. SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of the municipality are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Significant aspects of the accounting polices adopted by the municipality are as follows:

#### Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of the reporting entity. This entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the municipality and are, therefore, accountable to Council for the administration of their financial affairs and resources.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

#### Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

#### Use of estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

(continues)

# MACKENZIE COUNTY Notes to Consolidated Financial Statements Year Ended December 31, 2009

#### SIGNIFICANT ACCOUNTING POLICIES (continued)

## Investments

Long term investments are recorded using the cost method. Under the cost method, the investment is initially recorded at cost, and earnings are recognized only to the extent received or receivable. In the case of a permanent loss in value, the investment is written down to the market value.

## Requisition over-levy and under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

## Inventories for resale

Land held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and levelling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks and street lighting are recorded as physical assets under the respective function.

#### Gravel pit reclamation

Estimated environmental provisions, comprising pollution control, rehabilitation and pit closure, are based on the County's environmental policy taking into account current technological, environmental and regulatory requirements. The provision for rehabilitation is recognized as and when the environmental liability arises. To the extent that the obligations relate to the construction of an asset, they are capitalized as part of the cost of those assets. The effect of subsequent changes to assumptions in estimating an obligation for which the provision was recognised as part of the cost of the asset is adjusted against the asset. Any subsequent changes to an obligation which did not relate to the initial construction of a related asset are charged to the income statement.

#### Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

(continues)

## MACKENZIE COUNTY

## Notes to Consolidated Financial Statements

Year Ended December 31, 2009

## SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated Change in Net Financial Assets (Debt) for the year.

## a) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

- Gelder Manne (Manne) (1994) Anne (19	YEARS
Land improvements	15-20
Buildings	25-50
Engineered structures	
Water system	45-75
Wastewater system	45-75
Other engineered structures	10-50
Machinery and equipment	5-15
Vehicles	10-25

Annual amortization is not charged in the year of acquisition on the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

## b) Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

## c) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

## d) Inventories

Inventories consist of parts and supplies held for consumption, and gravel. Inventories of parts and supplies are carried at the lower of cost and replacement cost, with cost determined by the average cost method. Gravel pit reserves are recorded at cost and allocated to gravel supplies on a unit of production basis.

#### MACKENZIE COUNTY

## Notes to Consolidated Financial Statements

Year Ended December 31, 2009

-	Temporary investments	9,430,747	\$ 15,185,086
	Cash	\$ 3,534,410	\$ 15,185,086
2.	CASH AND TEMPORARY INVESTMENTS	2009	2008

Temporary investments are short term deposits with original maturities of three months or less.

Council has designated funds of \$761,441 (2008 - \$3,075,590) included in the above amounts for capital projects.

Included in temporary investments is a restricted amount of 140,739 (2008 - 138,889) held exclusively for local improvements.

#### 3. TAXES RECEIVABLE

	2009	2008
Taxes receivable - current	\$ 383,801	\$ 359,799
Taxes receivable - arrears	 169,387	 124,197
	553,188	483,996
Less: allowance for doubtful accounts	(59,937)	(20,000)
	\$ 493,251	\$ 463,996

#### 4. INVESTMENTS

	20	109			2	800	
=	Cost	M	arket value		Cost	Mark	et Value
\$	3,000,766	\$	3,000,766	\$	-	\$	7.50
	2,538,992		2,538,995		-		2.40
\$	5,539,758	\$	5,539,761	\$	-	\$	17.
	\$	Cost \$ 3,000,766 2,538,992	\$ 3,000,766 \$ 2,538,992	Cost Market value \$ 3,000,766 \$ 3,000,766 2,538,992 2,538,995	Cost Market value \$ 3,000,766 \$ 3,000,766 \$ 2,538,992 2,538,995	Cost         Market value         Cost           \$ 3,000,766         \$ 3,000,766         \$ -           2,538,992         2,538,995         -	Cost         Market value         Cost         Market value           \$ 3,000,766         \$ 3,000,766         \$ -         \$           2,538,992         2,538,995         -         -

Short term notes and deposits have effective interest rates of 4.53% to 4.92% with maturity dates between September 2011 and March 2013. Government and government guaranteed bonds have effective interest rates of 4.5% to 5.5% with maturity dates between June 2010 and June 2014.

## **MACKENZIE COUNTY**

Notes to Consolidated Financial Statements

Year Ended December 31, 2009

## 5. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

		2009	2008
Trade payables and accruals	\$	1,567,397	\$ 3,914,098
Holdback payables		1,052,028	3,476,839
Gravel pit reclamation liability		712,169	671,138
Employee payable (wages and accrued overtime)		314,117	432,650
Long term debt interest payable		49,970	41,185
	s	3.695.681	\$ 8.535.910

## 6. DEFERRED REVENUE

	2009	2008
Prepaid local improvements Restricted grant funding	\$ 140,739 761,441	\$ 138,889 3,075,590
	\$ 902,180	\$ 3,214,479

The use of these funds are restricted to eligible projects as approved under the agreements. Unexpended funds are supported by cash in the bank.

## MACKENZIE COUNTY Notes to Consolidated Financial Statements

Year Ended December 31, 2009

7.	LONG TERM DEBT		
_		2009	2008
	Tax supported debentures	\$ 11,713,171	\$ 8,590,716

Principal and interest repayments are as follows:

	_	Principal	_	Interest	_	Total
2010	\$	1,709,972	\$	456,697	\$	2,166,669
2011		1,783,858		382,811		2,166,669
2012		1,777,986		305,625		2.083,611
2013		1,396,272		229,763		1,626,035
2014		1,284,770		176,017		1,460,787
Thereafter	_	3,760,313		373,955	_	4,134,268
	\$	11,713,171	\$	1,924,868	\$	13,638,039

The current portion of the long term debt amounts to \$1,709,972 (2008 - \$1,271,320).

Debenture debt is repayable to the Alberta Capital Finance Authority and bears interest at rates ranging from 3.046% to 5.75% per annum and matures in periods 2011 through 2027. The average annual interest rate is 4.033% for 2009 (4.365% for 2008).

Debenture debt is issued on the credit and security of the municipality at large.

Interest on long term debt amounted to \$395,863 (2008 - \$302,126).

The municipality's total cash payments for interest in 2009 were \$387,078 (2008 - \$303,832).

## MACKENZIE COUNTY

## Notes to Consolidated Financial Statements

Year Ended December 31, 2009

## 8. DEBT LIMITS

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the municipality be disclosed as follows:

2009	2008
	(restated)
\$ 44,232,579 (11,713,171)	\$ 44,590,298 (8,590,716)
\$ 32,519,408	\$ 35,999,582
\$ 7,372,097 (2,166,669)	\$ 7,431,716 (1,638,477)
\$ 5,205,428	\$ 5,793,239
	\$ 44,232,579 (11,713,171) \$ 32,519,408 \$ 7,372,097 (2,166,669)

The debt limit is calculated at 1.5 times revenue of the municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

## 9. TANGIBLE CAPITAL ASSETS (at net book value)

** **	2009	2008
Land	\$ 3,757,270	\$ 3,613,615
Buildings	7,955,170	5,217,277
Engineered structures		
Roadway system	61,454,031	56,460,333
Water distribution system	50,261,072	47,191,701
Wastewater treatment system	15,916,624	16,050,638
Machinery and equipment	4,920,711	4,183,489
Vehicles	1,842,592	2,071,406
	\$146,107,470	\$134,788,459

#### 10. INVENTORY FOR CONSUMPTION

	10	2009	2008
Parts and supplies Gravel	\$	431,604 1,391,438	\$ 375,575 2,292,196
	\$	1,823,042	\$ 2,667,771

## MACKENZIE COUNTY

## Notes to Consolidated Financial Statements

Year Ended December 31, 2009

## 11. EQUITY IN TANGIBLE CAPITAL ASSETS

	2009	2008
Tangible capital assets (Schedule 1)	\$ 302,566,337	\$ 287,054,492
Accumulated amortization (Schedule 1)	(156,458,867)	(152,266,033)
Long term debt (Note 7)	(11,713,171)	(8,590,715)
	\$ 134,394,299	\$ 126,197,744

## 12. RESERVES AND ACCUMULATED SURPLUS

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

	2009	2008
Equity in tangible capital assets (Note 11)	\$134,394,299	\$126,197,744
Operating reserves	5,229,161	3,552,922
Capital reserves	10,681,069	6,008,637
Accumulated operating fund	2,658,350	3,453,079
	\$152,962,879	\$139,212,382

The total reserve balances include approximately \$5,136,969 that is committed to projects commenced and or tendered in 2009.

# MACKENZIE COUNTY Notes to Consolidated Financial Statements Year Ended December 31, 2009

## 13. SALARY AND BENEFITS DISCLOSURE

Disclosure of salaries and benefits for municipal officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

	;	Salary (1)	393	enefits & wances (2)		2009	2008
Ed Froese	\$	25,000	\$	185	\$	25,185	\$ 26,286
Greg Newman, Reeve		31,400		185		31,585	 33,502
Ray Toews		20,800		185		20,985	23,158
John W. Driedger		34,700		185		34,885	46,100
Lisa Wardley		24,600		185		24,785	29,563
Peter Braun		40,300		185		40,485	38,977
Stuart Watson		20,800		185		20,985	21,284
Walter Sarapuk		22,700		185		22,885	29,135
William Neufeld		32,200		185		32,385	39,100
Diedrich Driedger		32,200		185		32,385	39,286
Chief Administrative Officer		156,910		16,981		173,891	160,559
Designated Officer		138,792		19,186	1	157,978	 
	\$	580,402	\$	38,017	\$	618,419	\$ 486,950

<sup>1.</sup> Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.

Employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, and long and short-term disability plans.

# MACKENZIE COUNTY Notes to Consolidated Financial Statements Year Ended December 31, 2009

#### 14. LOCAL AUTHORITIES PENSION PLAN

Employees of the municipality participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP serves about 189,000 people and 411 employers. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The municipality is required to make current service contributions to the LAPP of 8.46% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 11.66% on pensionable earnings above this amount. Employees of the municipality are required to make current service contributions of 7.46% of pensionable salary up to the year's maximum pensionable salary and 10.66% on pensionable salary above this amount.

Total current service contributions by the municipality to the LAPP in 2009 were \$266,802 (2008 - \$267,067). Total current service contributions by the employees of the municipality to the Local Authorities Pension Plan in 2009 were \$235,549 (2008 - \$235,977).

At December 31, 2008, the LAPP disclosed an actuarial deficiency of \$4,413.9 million.

#### 15. CONTINGENT LIABILITIES

The municipality is a member of the Local Authorities Reciprocal Insurance Exchange. Under the terms of the membership, the municipality could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

In the normal conduct of operations, various legal claims are pending against the County in connection with road maintenance and construction, and other matters. The County carries liability insurance, subject to certain deductibles and policy limits, against such claims. Administration believes that the County has recognized adequate provisions of probable and reasonably estimable liabilities associated with these claims, and that their ultimate resolutions will not have a material adverse effect on the financial position of the County or its financial activities.

## 16. FINANCIAL INSTRUMENTS

The municipality's financial instruments consist of cash and temporary investments, accounts receivable, investments, accounts payable and accrued liabilities, deposit liabilities, requisition underlevy, and long term debt. It is management's opinion that the municipality is not exposed to significant interest or currency risks arising from these financial instruments.

The municipality is subject to credit risk with respect to taxes and grants in place of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the municipality provides services may experience financial difficulty and be unable to fulfill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

#### MACKENZIE COUNTY

## Notes to Consolidated Financial Statements

Year Ended December 31, 2009

## 17. PRIOR PERIOD ADJUSTMENTS

The municipality has restated its financial statements to comply with the provisions of Section 3150 of the Public Sector Accounting Board Handbook, which requires governments to record and amortize their tangible capital assets on their financial statements. In addition, revenue from contributed assets and government grants and transfers relating to capital acquisitions has been included in income. These adjustments are as follows:

		2008
Adjustments to opening accumulated surplus:		
As previously reported	s	129,391,205
Adjustment to net book value of tangible capital assets		7,153,406
Prior period adjustment - inventory		2,667,771
As restated	\$	139,212,382
уу		
Adjustments to excess of revenues over expenses:		
As previously reported	\$	(6,214,977)
Tangible capital assets recorded but previously		
expensed		32,444,355
Annual amortization expense		(3,541,947)
Proceeds on sale of land previously reported as income		(591,372)
Acquisition of inventory previously reported as expense		933,382
Loss on disposal of assets added to expenses		(161,294)
As restated	\$	22,868,147
Adjustments to tangible capital assets:		
As previously reported	\$	124,967,282
Adjustment to historical cost of tangible capital assets		162,087,210
Accumulated amortization recorded	Í	(152,266,033)
As restated	•	134,788,459

#### 18. APPROVAL OF FINANCIAL STATEMENTS

Council and Management have approved these financial statements.

## 19. BUDGET AMOUNTS

Budget amounts are included for information purposes only and are not audited.

#### 20. COMPARATIVE FIGURES

Certain comparative figures have been restated to conform to the current year's presentation.

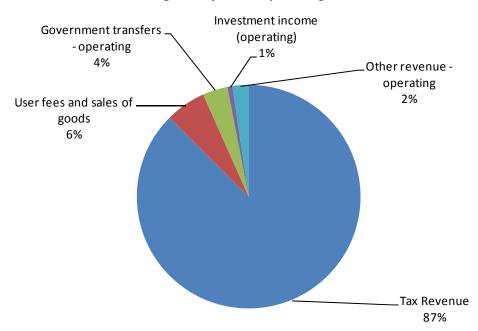
Under the Municipal Government Act, each council must adopt an operating and capital budget for each calendar year. Mackenzie County Council reviewed, deliberated and adopted the 2010 operating and capital budgets. County's Council has the drive and energy to build a fiscally responsible, results-oriented culture and enjoy working in a publicly accountable environment. During the 2010 Budget development, the following Council directives were used as per Council motion 09-09-725 made at the September 8, 2009 Regular Council meeting:

- Level of mill rate remain status quo.
- Level of service remain status quo.
- User pay levels remain status quo.
- Staffing levels remain status quo.

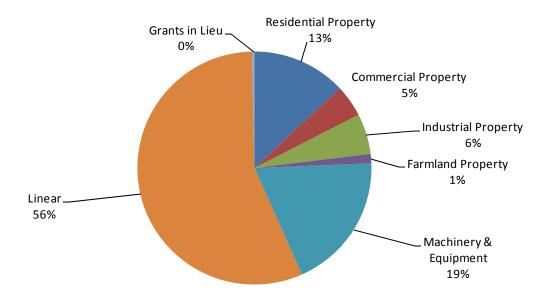
Subsequent to reviewing some historical data, the user pay rates for water were increased by 5% effective January 1, 2010; municipal tax rate remained status quo.

Total operating revenues are projected to be \$34,670,015 (7% decrease from 2009).

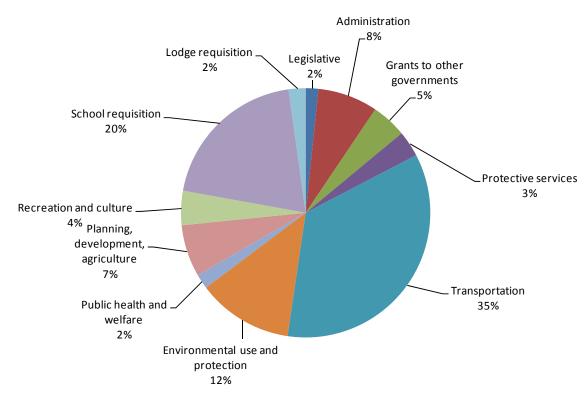
## **2010 Budget Projected Operating Revenues**



## **Municipal Tax Revenues**



## **2010 Budget Projected Operating Expenses**

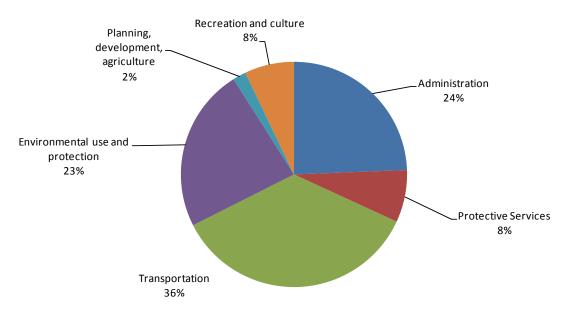


Total operating expenses including amortization of tangible capital assets are projected to be \$25,618,863 (8% increase from 2009, with the increase in the tangible capital assets amortization of 15%).

Operating expenses include \$334,500 in grants to non-profit groups, \$293,341 to FCSS, \$648,376 to recreation boards, \$183,094 to the Mackenzie Regional Library Board.

Total TCA\* purchases and other projects are estimated at \$23,043,894.

## 2010 Projects (TCA\* and Non-TCA)



<sup>\*</sup> Tangible Capital Assets

## 2010 Projects

The 2010 projects are projected to be funded as follows:

•	Municipal tax revenue	\$3,891,937 (19%)
•	Grants from provincial and federal government	\$6,872,348 (34%)
•	Contribution from restricted surplus (reserves)	\$8,525,459 (43%)
•	Debenture borrowing	\$3,726,766 (19%)
•	Other revenues (developer's contributions, sales proceeds)	\$931,383 (5%)

The major projects for 2010 are:

## **Buildings**

- Completion of the La Crete office and Zama office/library building;
- Expansion of the Fort Vermilion Corporate office;
- Tompkins Fire Hall construction; and
- Completion of the Zama public works shop/fire hall.

#### Roads & Drainage

Rural—Wolfe Lake road, AJA Friesen road, Rocky Lane road, High Level TWP Rd 110-2 (4 miles) road and various rural roads reconstructions, High Level East drainage and Blue Hills drainage, Gull Creek bridge replacement, new roads construction (four approved requests).

Urban—La Crete 100th Avenue reconstruction.

## **Airports**

- Fort Vermilion airport extension and pavement overlay;
- La Crete airport base and pave (including upgrades to the lights system for both airports);
- Zama helipad construction.

## **Protective Services**

- New pumper truck for Zama;
- New water tanker for High Level (cost sharing agreement with the Town for providing fire fighting services to the rural residents residing within 40 km radius of the Town);
- Construction of a fire guard around the Hamlet of Zama.

#### **Roads Equipment**

Grader replacement for Blue Hills and other routine vehicle and equipment replacements.

#### **Utilities**

- Construction of treated water truck fill in La Crete;
- Construction of raw water truck fill in Zama;
- Rural Water project (Phase I);
- New water meter reading system (Phase I);
- Installation of a new lift station in La Crete (in conjunction with a developer); and
- Construction of a new sewer trunk main in La Crete (in conjunction with a developer).

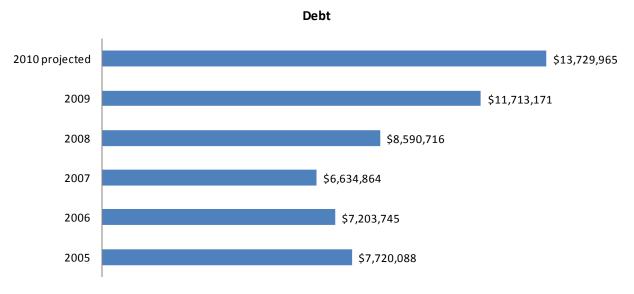
## Parks & Recreation

- Various capital improvements to the County's arenas (this is being done via the local recreation boards);
- Zama Community Park expansion;
- New water spray parks in the Hamlets of Fort Vermilion and La Crete (these are proposed to be done in conjunction with the local groups and with financial contributions from these groups);
- Miscellaneous improvements to the existing parks, such as new concrete toilets installation, fencing, walking trails improvements and development of new dock improvements.

## What is the County's long-term debt?

The County has been borrowing funds for major capital projects. All of the County's debentures are taken through the Alberta Capital Finance Authority which offers low fixed rates.

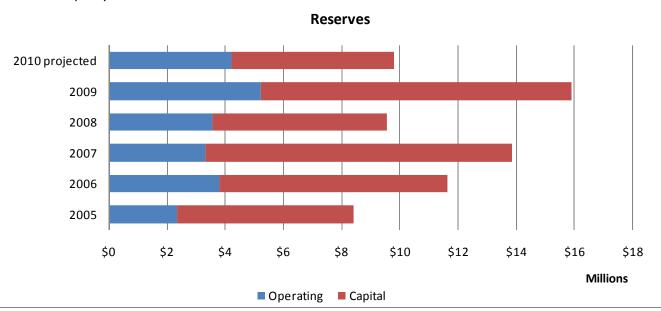
The Municipal Government Act and Alberta Regulation 255/00 defines the debt limits for municipalities. The County Council has set an internal limitation on debt at 40% of the allowable debt limit. At the end of 2010, the County is expected to use up approximately 77% of the internally set limit.



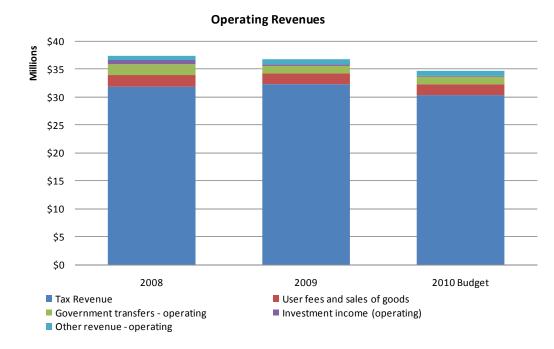
## Does the County have reserves?

In general, establishing reserves and setting aside a specified amount of funds annually assists in long term financial planning, and assists in maintaining a stable taxation structure.

In addition to having various reserve policies that define targeted minimum and maximum reserve levels and the annual minimum contributions, County Council has set an internal overall minimal level for the reserve total at 20% of the allowable debt limit (defined by MGA, AR 255/00). At the end of 2010, the County is expected to have the total reserves amount at approximately 10% above the internally set minimum. Reserves are fully funded at the end of 2009, which means that the County's cash and investments adequately cover all ear-marked funds set aside in reserves.

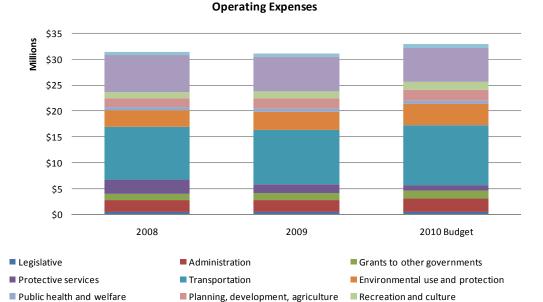


## How does the County's 2010 budget compare to the prior year's actual?



The decrease in 2010 operating revenues is due to the decrease in municipal tax revenue. The municipal tax revenue is projected to decrease by 7% and this is due to the decrease in assessment.

Please note that the 2010 municipal tax rates have not been increased from 2009.



■ Planning, development, agriculture

Lodge requisition

Recreation and culture

Annual amortization expense included in operating expenses:

2008 \$3,541,947 2009 \$4,616,513 2010 Budget \$5,297,221

Therefore, excluding amortization, the County's operating expenses for 2010 are projected to increase by 6%. This increase is due to the increase in the interest for long-term debt, AUPE agreement negotiated increase, projected increase in utilities and insurance.

■ School requisition

## **PHOTOS**



La Crete Sub-Office Building Sod Turning held May 29, 2009.









Mackenzie County held their 1<sup>st</sup> annual charity golf tournament on June 24<sup>th</sup> at the Fox Haven Golf & Country Club. Proceeds of the event went to the Heart & Stroke Foundation of Alberta, NWT and Nunavut. Thank you to all the sponsors and volunteers for making this event a huge success!



Regional Service Sharing Agreement Signed August 26, 2009.





www.mackenziecounty.com